# CLINTON COUNTY PLANNING COMMISSION ANNUAL REPORT 2021



# **DIRECTOR'S MESSAGE**

#### **GOALS AND RESULTS FOR 2021**

Due to the ongoing pandemic, we kept our goals for 2021 modest. Each required a huge investment of time and effort on top of our regular duties.

Complete the Peale Avenue Bridge and BEVT bridge projects. We are close to the finish line – all Peale lacks is the final epoxy coating, which must be applied in warm weather (Spring 2022). The BEVT project was fraught with expensive surprises such as micropile installation issues, the timber supply shortage for the bridge decking and railings, and workforce fulfillment for Hawbaker, our prime contractor. The project is shut down for the winter with a new completion date of June 12, 2022.

**Complete the Countywide Clean Water Action Plan.** This partnership between the Planning office, the Conservation District, and the public was wrapped up by September, a resounding success resulting in the December award by DEP of \$280,505 toward implementation of the recommended projects.

**Continue to administer pandemic assistance funding programs**. Grants Administrator Kari Kepler had her hands full all year with this task. She administered or helped administer 5 pandemic grants with a total value of \$1,558,231 to municipalities, companies, nonprofits, and individuals.

**Continue to apply for grants to accomplish various goals**. Due to infusions of federal cash to many programs, the Planning Office submitted applications to a number of programs as described below.

#### **UNPLANNED 2021 EVENTS**

In late June, Community Planner Gabe Caprio moved on, and we hired Matthew Croak, whose skill set is ideal for recreation planning, managing the Bald Eagle Valley Trail, and serving as Zoning Officer. As a volunteer firefighter, he is also a good liaison to our Emergency Services Department.

#### **2022 GOALS**

- Finalize the Peale Avenue Bridge and BEVT bridge projects.
- Update the Clinton County SALDO, with the help of a planning consultant. This will be a year-long project of the Planning Commission, Planning staff, professional users, and the public.

- Administer ongoing Covid-19 federal and state financial assistance programs. The relief money continues to flow from Congress to the states to the counties.
- Undertake a Hogan Boulevard safety study with Penndot, SEDA-COG, Mill Hall Boro, Bald Eagle
  Township, transportation planning consultant Gannett Fleming, and the public. This kicked off
  in 2021. The object is to identify projects that can be done by Penndot and partners to make
  this corridor safer for pedestrians and bicyclists.
- Act as county liaison for the Jay Street Bridge/Riverview Park connector project slated for 2022.
- Assist the Emergency Services Department in developing the 2022 Hazard Mitigation Plan.
- Work with SEDA-COG to facilitate the four-county broadband initiative. (The Clinton County project will serve all homes and businesses in Eastern Sugar Valley.)
- Apply for and administer grants to further the completion of the Bald Eagle Valley Trail.

Katie de Silva, Planning Director

January 2022

## PLANNING COMMISSION

Planning Commission members represent different regions of the county and make recommendations to the Commissioners, local municipal officials, and staff on land use ordinances, policies and procedures. They also review all major subdivisions and land developments.

|  |     |     |       |     |     |     | x = Present |        |       |     |     |     |       |
|--|-----|-----|-------|-----|-----|-----|-------------|--------|-------|-----|-----|-----|-------|
| Clinton County Planning Commission Attendance-2021 |     |     |       |     |     |     | A = Absent  |        |       |     |     |     |       |
|  |     |     |       |     |     |     |             | E = Ex | cused |     |     |     |       |
|  | Jan | Feb | March | Apr | May | Jun | Jul         | Aug    | Sep   | Oct | Nov | Dec | Total |
| Terry Murty  | x   | x   | x     | x   | x   | x   | x           | x      |       | E   |     | x   | 9     |
| Reza Lotfi   | х   | х   | x     | х   | х   | x   | E           | х      |       | E   |     | х   | 8     |
| Dave Calhoun                                       | х   | х   | E     | х   | х   | E   | х           | x      |       | х   |     | х   | 8     |
| Roger Hoy  | х   | А   | х     | х   | х   | х   | х           | х      |       | х   |     | E   | 8     |
| Larry Sheats                                       | х   | х   | х     | х   | х   | х   | х           | х      |       | E   |     | E   | 8     |
| Ryan Graw  | А   | Х   | А     | х   | х   | х   | х           | Е      |       | х   |     | E   | 6     |
| John Dotterer                                      | А   | х   | х     | х   | х   | х   | х           | х      |       | E   |     | E   | 7     |
| Richard Bowman                                     | Α   | х   | х     | х   | х   | х   | Е           | х      |       | х   |     | х   | 8     |
| Melvin Coakley                                     | х   | Е   | E     | х   | х   | х   | х           | х      |       | х   |     | х   | 8     |

#### SUBDIVISIONS AND LAND DEVELOPMENTS

This year, Planning staff reviewed or approved 67 minor subdivisions, creating 61 new lots. This is the highest number in 10 years, and 24% higher than last year's total. Pandemic-motivated out of region buyers, plus the continued selloff of Woolrich, Inc. properties seemed to be driving this increase. The highest subdivision activity was seen in Chapman, Gallagher, Greene, and Pine Creek Townships.

The Planning Commission reviewed 11 commercial and/or industrial land development plans. Avery Dennison significantly modified its 2019 expansion plan, Croda planned a new facility at the Lamar Industrial Park, and a new Auto Zone replaced Pizza Hut on Hogan Boulevard. The short-term lodging boom driven by the Williams pipeline project prompted two Chapman Township landowners to propose, and then withdraw, plans for RV parks. A seven-lot RV park in Grugan was successfully developed to meet the surge. Mini storage in Mill Hall, a commercial turkey barn in Lamar Township, a landfill gas-to-energy plant in Wayne Township, and a nonprofit horseback riding facility in Pine Creek Township were also reviewed.

#### **ZONING PERMITS AND ENFORCEMENTS**

The County Zoning Ordinance is in effect in Colebrook, Gallagher, Grugan, East Keating, West Keating, Logan, and Noyes Townships. During 2021, Planning Department staff issued 39 zoning permits with a total improvement value of \$3,268,245. We felt building activity was significantly slowed by the high cost of building materials driven by pandemic supply chain issues. Katie and Matt conducted six zoning enforcements in Colebrook (1), Logan (3), Gallagher (1) and Noyes (1) Townships.

#### **ZONING HEARINGS**

In early January, the board approved a Special Exception Use permit for a 1500-2000 acre solar field in West Keating Township. There has been no word from the developer about when land development plans will be submitted to the Planning group. In July, the board approved a Special Exception Use for a Wedding Barn in Booneville, Logan Township.

## **MUNICIPAL ORDINANCE REVIEWS**

For all 29 County municipalities, the Planning Commission reviews proposals for updates and amendments to zoning and flood plain ordinances and comprehensive plans. In 2021, the Planning Commission reviewed six zoning amendments, and the Director assisted with the planning and review process for the Wayne Township Landfill's 2021 Solid Waste Management Plan.

#### **TOURISM FUND PROJECTS**

Hotel tax collections for 2021 were still profoundly affected by the pandemic. At the height of the Fall tourism season, receipts were nearly 50% less than in normal years. Several of the eight activities

cancelled last year due to Covid-19, however, were successful this year. The County received 24 requests totaling \$113,650 for the \$50,000 available for award in 2021, and awarded 16 projects.

| Applicant                                       | Project/Event  | AMOUNT<br>AWARDED |
|---|--|-------------------|
| Chestnut Grove Recreation<br>Authority          | Promotional support for Chestnut Grove<br>Recreation Park            | \$1,000           |
| City of Lock Haven                              | Summer Concert Series  | \$5,000           |
| Clinton County Arts Council                     | LH JAMS Festival   | \$4,500           |
| Clinton County Fair & Speedway                  | Promotional support for weekly Speedway Races                        | \$6,000           |
| Clinton County Historical Society               | Wine in the Wilds Festival support                                   | \$3,500           |
| Downtown Lock Haven, Inc                        | Promotional support for events promoting the downtown                | \$2,000           |
| Lock Haven Area Jaycees                         | Promotional support for 50th Labor Day Regatta                       | \$5,000           |
| Kettle Creek Music Festival                     | Promotional support for the Festival                                 | \$3,000           |
| Mill Hall Borough                               | Support for Community Pool   | \$2,900           |
| Millbrook Playhouse                             | Support for Bands in the Barn event                                  | \$5,000           |
| Piper Aviation Museum                           | Promotional materials support  | \$1,500           |
| ReVibe Outdoors                                 | Support for the Little Loggers Trail Festival                        | \$4,000           |
| Sentimental Journey                             | Support for the Fly-In   | \$2,000           |
| USCA/Tiadaghton Elm Canoe Race<br>Committee     | Support for the U.S. Canoe Association National Race Series          | \$3,000           |
| Wayne Township Recreation<br>Committee          | Purchase of an informational Kiosk along the Bald Eagle Valley Trail | \$1,000           |
| Western Clinton County Sportsmen<br>Association | Support for purchase of a promotional canopy                         | \$600             |

# **RECREATION PROJECTS AND ACTIVITIES**

**The Bald Eagle Valley Trail**. Significant progress was made on construction of Phase 4, the river crossing between Wayne and Pine Creek Townships. The Planning Department applied to DCNR for a \$55,000 grant toward engineering cost for Phase 5, and this grant was successful. We also applied to Penndot's

Transportation Alternatives Program for \$947,224 in construction cost for this trail phase, and await the results. The Friends of the Bald Eagle Valley Trail were very active with bench purchases, cleanups, and work days.



The Clinton County Recreation Advisory Committee has compiled lists of municipal recreational organizations, helped with the routing of trail systems, and developed surveys and questionnaires to better understand and serve Clinton County's recreational needs. Their top project for 2021 was to assist with the preservation and upgrade of the Mill Hall public swimming pool.

#### AFFORDABLE HOUSING ACTIVITIES

The Affordable Housing Fund earns fees of around \$30,000+ per year for use as matching funds for housing-related grant projects; for closing cost assistance to first time homebuyers; and for unforeseen emergency needs of agencies and organizations that provide housing services around the County. This year, revenues were \$41,940, including \$7,500 in satisfied liens. Interest was \$113.15. STEP, Inc. was paid \$50,000 of the Commissioners' \$100,000 commitment for owner-occupied home rehabilitation projects.

#### **HOMELESS SUPPORT ACTIVITIES**

Homelessness grants are written and managed by the Planning Director and Grants Administrator from the following funding sources:

**DCED/ESG Funding**: The Emergency Solutions Grant (ESG) is a competitive grant from the PA Department of Community and Economic Development. Our shelter provider, the Clinton County Housing Coalition, uses them to support shelter operations at their two homeless shelters, and to provide short-term financial assistance and rental assistance to those either experiencing, or at risk of

homelessness. We are happy to say that as of the 2021 grant cycle, the Coalition is now a direct applicant for ESG funds.

**DHS/HAP Funding**: The County's Homeless Assistance Program (HAP), an annual county entitlement from the state Department of Human Services, is used for cash assistance to homeless persons for rent and utility payments, and also to support shelter operations. The County passes this through to the Coalition.

**PHARE Funding**: This funding provides rental assistance and education to eligible homeless clients of the Housing Coalition, as well as Owner-Occupied Home Rehabilitation funding to income eligible households via our rehab contractor, STEP, Inc. The 2021 PHARE request on behalf of the Coalition, was for construction funding on a 4-unit residence for "returning citizens" i.e., those emerging from incarceration.

| Funding Source | Project Name   | Funded Amount | Project Status |
|----------------|--|---------------|----------------|
| 2019 ESG       | Emergency Solutions Grant – Housing Coalition<br>Operations and Assistance | \$177,601     | Completed      |
| 2018 PHARE     | Rental Assistance and Education Project                                    | \$50,000      | Completed      |
| 2019 PHARE     | Rental Assistance and Education Project                                    | \$70,000      | Underway       |
| 2020 PHARE     | Housing Rehabilitation - countywide  | \$250,000     | Underway       |
| 2021 PHARE     | Shelter Operations and Forensic Housing                                    | \$89,350      | Awaiting award |
| 2020/2021 HAP  | Housing Coalition Operations and Assistance                                | \$23,818      | Completed      |
| 2021/2022 HAP  | Housing Coalition Operations and Assistance                                | \$23,818      | Underway       |

#### COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM

The Community Development Block Grant (CDBG) program is a federally funded entitlement program intended to benefit low to moderate income residents. Program goals drive the funds to the neediest areas of the County or to projects that benefit handicapped or elderly residents. CDBG monies are often used as match for very large grant and loan-financed infrastructure upgrades. We had extra funding this year, because 2020 was the year of the CARES funds, and the Commissioners used our CDBG-CV funds for grants to small businesses.

| Fund<br>Year | Project Names  | Funded Amount | Project Status |
|--------------|--|---------------|----------------|
| 2018         | Countywide Owner Occupied Home Rehabs, Part 3 (STEP) | \$52,530      | Completed      |
|              | Bucktail Medical Center – Accessibility Doors        | \$66,257      | Underway       |

|                 | Booneville Water Main Replacement  | \$75,473  | Completed   |
|-----------------|--|-----------|---|
| 2019            | Renovo Borough Water Authority, 4 <sup>th</sup> and 9 <sup>th</sup> St. water main replacement | \$195,226 | Construction<br>completed;<br>closeout<br>pending |
| 2020<br>CDBG-CV | Allocated for business grants: \$165,000<br>14 Awarded in 2020; 12 awarded 2021:               | \$165,000 | Completed   |
| 2020            | Western Clinton Recreation Authority Roof Replacement  | \$43,875  | Under way   |
|                 | Clinton County Housing Coalition Reentry Housing   | \$25,602  | Under way   |
|                 | Renovo Borough – 9 <sup>th</sup> Street Road Rehab   | \$129,964 | Completed   |
| CDBG-<br>2021   | Bucktail Medical Center/HVAC upgrade   | \$71,400  | Applied for                                       |
|                 | Greater Renovo Area Heritage Park – Maxwell Building roof                                      | \$55,000  | Applied for                                       |
|                 | Western Clinton Municipal Authority – Grinder pump purchase                                    | \$74,127  | Applied for                                       |

# **PANDEMIC RELIEF PROGRAMS**

Through the CARES and American Rescue Plan Acts passed by Congress in late 2020 and early 2021, PA agencies were awarded billions in funding to be deployed for all kinds of emergency needs. Some of these programs were passed on to the counties to administer or subcontract. Clinton County subcontracted with SEDA-COG to administer the CHIRP program, and the Housing Coalition to administer the ERAP Program. The others were or are being done in house.

| Program Name              | Program Purpose                                       | Received by<br>County in<br>2021 or left<br>over from<br>2020 | Funding<br>Distributed<br>by the<br>County in<br>2021 | Number of Recipient Entities: businesses, nonprofits, municipalities, households, and County Government |  |
|---------------------------|---|---|---|---|--|
| ERAP Part 1 –<br>From DHS | Emergency rental assistance for tenants and landlords | \$2,540,838   | \$1,131,439   | 289   |  |
| ERAP Part 2 –<br>from DHS | Emergency rental assistance for tenants and landlords | \$805,264.16  | 0   | 0   |  |

| CHIRP – From<br>DCED                   | Pandemic relief for hospitality industry businesses  | \$437,560                                     | \$426,792 | 20  |
|--|--|---|-----------|---|
| ARPA – From<br>DCED                    | Various, emphasis on county operations, water, sewer, and outdoor recreation infrastructure. | \$3,  | 0         | Awards to be made<br>January 2022   |
| USDA Emergency<br>Rural Health<br>Care | Department of Emergency Services – radio tower project                                       | \$750,000<br>toward<br>\$1,000,000<br>request | 0         | All users and<br>beneficiaries of our<br>911 system in<br>Western Clinton<br>County |
| CDBG-CV<br>Competitive                 | Department of Emergency Services radio tower project – applied for                           | \$510,962                                     | 0         | All users and<br>beneficiaries of our<br>911 system in<br>Western Clinton<br>County |

# REPRESENTING THE COUNTY

Planning staff represents the County on various boards and committees including: Clinton County Economic Partnership Operating Committee, Tourism Committee, and Transportation Committee; Clinton County Enterprise Zone; SEDA-COG Transportation MPO; PA Wilds Planning Team; PA Wilds Board of Directors; Clinton County Sewer Authority; SEDA-COG Natural Gas Coop; North Central PA Regional Housing Advisory Board, Eastern Pennsylvania Continuum of Care, Public Transportation Committee; Middle Susquehanna Active Transportation Committee, Downtown Lock Haven, and Clinton County Local Emergency Planning Committee.